

116TH CONGRESS  
1ST SESSION

**S.** \_\_\_\_\_

To review United States Saudi Arabia policy, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

Mr. RISCH introduced the following bill; which was read twice and referred  
to the Committee on \_\_\_\_\_

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**A BILL**

To review United States Saudi Arabia policy, and for other  
purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Saudi Arabia Diplomatic Review Act of 2019” or  
6 “SADRA”.

7 (b) TABLE OF CONTENTS.—The table of contents for  
8 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Definitions.

TITLE I—COMPREHENSIVE REVIEW OF UNITED STATES SAUDI  
RELATIONS

## 2

- Sec. 101. Sense of Congress on actions of Government of the Kingdom of Saudi Arabia.
- Sec. 102. Comprehensive review of the United States-Saudi bilateral relationship.

## TITLE II—SUPPORTING HUMAN RIGHTS IN SAUDI ARABIA

- Sec. 201. Findings.
- Sec. 202. Denial of visas to certain officials of the Government of Saudi Arabia.

TITLE III—COMPREHENSIVE REVIEW OF SAUDI GOVERNMENT  
ACTIVITIES WITHIN THE UNITED STATES

- Sec. 301. Preventing diplomats from aiding and abetting flights from justice.
- Sec. 302. Review of Saudi facility activities.

TITLE IV—PEACEFUL RESOLUTION OF THE WAR IN YEMEN AND  
PROTECTION OF CIVILIANS

- Sec. 401. Statement of policy.
- Sec. 402. Sense of Congress.
- Sec. 403. Strategy for ending the war in Yemen.
- Sec. 404. Measures in response to Iranian actions aggravating the civil war in Yemen.
- Sec. 405. Report on accountability for violations of international law, including war crimes, and other harm to civilians in Yemen.
- Sec. 406. Imposition of sanctions with respect to persons hindering humanitarian access and threatening the peace or stability of Yemen.
- Sec. 407. Report on interdiction of illegally supplied weapons to Yemen.
- Sec. 408. Imposition of sanctions with respect to persons supporting the Houthis in Yemen.
- Sec. 409. Authority to enter into a cooperative agreement to protect civilians in Saudi Arabia and the United Arab Emirates from weaponized unmanned aerial systems.
- Sec. 410. Emergency protection for Yemeni cultural property.
- Sec. 411. Technical assistance to improve governance at the Central Bank of Yemen.
- Sec. 412. Modification of certifications regarding actions by Saudi Arabia and the United Arab Emirates in Yemen.

## TITLE V—GENERAL PROVISIONS

- Sec. 501. Rule of construction with respect to International Emergency Economic Powers Act.
- Sec. 502. Rule of construction with respect to use of military force.
- Sec. 503. Sunset.

1 **SEC. 2. DEFINITIONS.**

2 In this Act:

- 3 (1) **ADMISSION; ADMITTED; ALIEN.**—The terms
- 4 “admission”, “admitted”, and “alien” have the

1 meanings given those terms in section 101 of the  
2 Immigration and Nationality Act (8 U.S.C. 1101).

3 (2) KNOWINGLY.—The term “knowingly”, with  
4 respect to conduct, a circumstance, or a result,  
5 means that a person has actual knowledge, or should  
6 have known, of the conduct, the circumstance, or the  
7 result.

8 **TITLE I—COMPREHENSIVE RE-**  
9 **VIEW OF UNITED STATES**  
10 **SAUDI RELATIONS**

11 **SEC. 101. SENSE OF CONGRESS ON ACTIONS OF GOVERN-**  
12 **MENT OF THE KINGDOM OF SAUDI ARABIA.**

13 (a) FINDINGS.—Congress makes the following find-  
14 ings:

15 (1) Historically, the Kingdom of Saudi Arabia  
16 has been an important strategic partner of the  
17 United States, and the United States and Saudi  
18 Arabia share broad interests, including defeating the  
19 Islamic State in Iraq and Syria (ISIS), combating al  
20 Qaeda and its affiliates, regional stability, and coun-  
21 tering Iran’s malign activities in the Middle East.

22 (2) On June 21, 2017, King Salman appointed  
23 Prince Mohammed bin Salman as Crown Prince and  
24 heir apparent to the Saudi throne.

1           (3) Following his elevation in the line of succes-  
2           sion to the Saudi throne, Crown Prince Mohammed  
3           bin Salman's actions have had the potential to sig-  
4           nificantly harm the United States' historic relation-  
5           ship with Saudi Arabia. The Crown Prince has fre-  
6           quently behaved in a reckless manner, including ar-  
7           resting those opposed to his rule. He has engaged in  
8           problematic foreign policy, including pressuring the  
9           Lebanese Prime Minister to resign, and he has con-  
10          solidated his personal control over Saudi government  
11          decisionmaking.

12          (4) One of Mohammed bin Salman's first acts  
13          as Saudi Arabia's minister of defense was to launch  
14          a military campaign in Yemen with the stated objec-  
15          tive of restoring the internationally recognized Gov-  
16          ernment of Yemen, which had been forced out of  
17          Yemen by Iran-backed Houthi forces and former  
18          military units loyal to deposed president Ali Saleh.

19          (5) As of July 2019, Iranian-sponsored Houthi  
20          rebels have conducted up to 14 ballistic missile and  
21          weaponized unmanned aerial system attacks per  
22          month against Saudi Arabia and the United Arab  
23          Emirates, posing a significant threat and endan-  
24          gering the lives of 80,000 Americans residing on the  
25          Arabian Peninsula.

1           (6) Yemen serves as sanctuary space for al  
2           Qaeda in the Arabian Peninsula (AQAP). AQAP ex-  
3           ternal operations plotting poses a direct threat to  
4           the United States and United States allies. AQAP  
5           was responsible for the Paris attacks against the of-  
6           fices of Charlie Hebdo in January 2015, and was in-  
7           volved in terrorist plots against the United States,  
8           including the “Christmas Day Bomber” in 2009 and  
9           the “Times Square Bomber” in 2010. The ongoing  
10          civil war and resulting instability has complicated ef-  
11          forts to counter AQAP in Yemen.

12          (7) Yemen sits adjacent to the Bab el-Mandeb  
13          strait, a strategic waterway located between Djibouti  
14          and Yemen that links the Red Sea to the Indian  
15          Ocean. Free flow of traffic through the strait, only  
16          18 miles across at its narrowest point, is critical to  
17          exports from the Persian Gulf and Asia destined for  
18          Western markets.

19          (8) Iranian-sponsored Houthi coastal weapons,  
20          explosive boats, and mines pose a direct threat to  
21          the free flow of commerce and shipping through the  
22          Bab el-Mandeb strait.

23          (9) In October 2016, Houthi forces struck a  
24          United Arab Emirates merchant vessel, and twice  
25          attacked a United States Navy vessel, the USS

1 Mason, as they transited the Bab el-Mandeb strait.  
2 In July 2018, Iranian-sponsored Houthi forces at-  
3 tacked and damaged two Saudi oil tankers attempt-  
4 ing to transit the strait.

5 (10) According to the United Nations, the civil  
6 war in Yemen is the world's worst humanitarian cri-  
7 sis and has resulted in approximately 24,000,000  
8 Yemenis in need of humanitarian assistance, roughly  
9 80 percent of the population.

10 (11) The Houthi seizure of the Sana'a Central  
11 Bank has resulted in the inability to pay government  
12 salaries in Yemen and the breakdown of banking  
13 functions, which has complicated the humanitarian  
14 crisis and further hampered access to aid supplies.

15 (12) Despite framework agreements in Stock-  
16 holm and Hudaydah, the conflict in Yemen con-  
17 tinues unabated.

18 (13) On June 5, 2017, Saudi Arabia, along  
19 with the United Arab Emirates, Bahrain, Egypt,  
20 and other countries, severed diplomatic relations  
21 with Qatar, recalled their ambassadors, expelled  
22 Qatari diplomats, and imposed limits on the entry  
23 and transit of Qatari nationals and vessels in their  
24 territories, waters, and airspace.

1           (14) The blockade against Qatar has signifi-  
2           cantly complicated relationships in the region and  
3           hindered United States counterterrorism and  
4           counter-Iran objectives, undermined United States  
5           efforts to end regional conflicts, and empowered Ira-  
6           nian influence in the region.

7           (15) According to the organization Reporters  
8           without Borders, the number of arrests of journal-  
9           ists and bloggers has doubled since the appointment  
10          of Crown Prince Mohammad bin Salman.

11          (16) Under Crown Prince Mohammed bin  
12          Salman, the Government of Saudi Arabia continues  
13          to detain political prisoners, including Saudi wom-  
14          en's rights advocates.

15          (17) Jamal Khashoggi was a prominent Saudi  
16          journalist and an outspoken critic of Crown Prince  
17          Mohammed bin Salman. Throughout 2017 and  
18          2018, Jamal Khashoggi wrote a series of opinion ar-  
19          ticles offering pointed critiques and advice to Crown  
20          Prince Mohammed bin Salman and to United States  
21          and Saudi officials.

22          (18) Prior to his death, Jamal Khashoggi had  
23          sought status as a lawful permanent resident of the  
24          United States and was the father to four United  
25          States citizens. On October 2, 2018, Jamal

1 Khashoggi disappeared during a visit to the Con-  
2 sulate of the Kingdom of Saudi Arabia in Istanbul,  
3 Turkey.

4 (19) On October 8, 2018, the brother of Crown  
5 Prince Mohammed bin Salman and Saudi Amba-  
6 sador to the United States, Prince Khalid bin  
7 Salman, stated that “the reports that suggest that  
8 Jamal Khashoggi went missing in the Consulate in  
9 Istanbul or that the Kingdom’s authorities have de-  
10 tained him or killed him are absolutely false, and  
11 baseless”.

12 (20) On October 19, 2018, the Saudi Ministry  
13 of Foreign Affairs announced that Mr. Khashoggi  
14 was murdered inside the Saudi consulate by Saudi  
15 nationals on October 2, 2018.

16 (21) On December 13, 2018, the Senate passed  
17 Senate Joint Resolution 69, a joint resolution sup-  
18 porting a diplomatic solution in Yemen and con-  
19 demning the murder of Jamal Khashoggi, stating  
20 that the Senate “believes Crown Prince Mohammad  
21 bin Salman is responsible for the murder of Jamal  
22 Khashoggi” and calling on the Kingdom of Saudi  
23 Arabia to ensure appropriate accountability for all  
24 those responsible for Jamal Khashoggi’s murder.



1 (b) SENSE OF CONGRESS REGARDING THE ACTIONS  
2 OF THE GOVERNMENT OF SAUDI ARABIA.—It is the sense  
3 of Congress that, since the promotion of Mohammad bin  
4 Salman to the position of Crown Prince with significant  
5 authority over foreign and domestic affairs of the King-  
6 dom of Saudi Arabia, the Government of Saudi Arabia has  
7 demonstrated increasingly erratic and disturbing behavior  
8 that—

9 (1) threatens to undermine and alienate allies,  
10 friends, and partners of the United States in efforts  
11 to promote regional stability, economic growth, and  
12 human rights; and

13 (2) threatens to place United States national  
14 interests in the Middle East in serious danger; and

15 (3) necessitates a comprehensive review of the  
16 United States-Saudi bilateral relationship.

17 **SEC. 102. COMPREHENSIVE REVIEW OF THE UNITED**  
18 **STATES-SAUDI BILATERAL RELATIONSHIP.**

19 (a) REVIEW.—The Secretary of State, in consultation  
20 with the Secretary of Defense, the Director of National  
21 Intelligence, and the Secretary of the Treasury and any  
22 other department or agency the President may designate,  
23 shall conduct a comprehensive review of United States re-  
24 lations with the Kingdom of Saudi Arabia.

25 (b) REPORT.—

1           (1) IN GENERAL.—Not later than 270 days  
2 after the date of enactment of this Act, the Sec-  
3 retary of State shall submit to the appropriate con-  
4 gressional committees a report with the findings of  
5 the review conducted under subsection (a).

6           (2) ELEMENTS.—The report required under  
7 paragraph (1) shall include:

8           (A) A review of the foreign policy goals of  
9 the Government of Saudi Arabia, with an eval-  
10 uation as to whether those goals align with, or  
11 could potentially cause damage to, United  
12 States regional interests.

13           (B) An evaluation of the current risks to  
14 United States policy, interests, and influence in  
15 the Middle East created by the actions of the  
16 Government of Saudi Arabia in furtherance of  
17 its foreign policy goals, with particular atten-  
18 tion to violations of treaty obligations, detention  
19 of foreign government officials, and economic  
20 embargoes of countries in the region.

21           (C) An analysis of the current diplomatic  
22 relationships between Saudi Arabia and other  
23 regional and global actors—in particular, Saudi  
24 relationships with the Russian Federation and  
25 the People’s Republic of China.

1 (D) An evaluation of the human rights  
2 record of the current Government of Saudi Ara-  
3 bia and its compliance with internationally rec-  
4 ognized individual, civil, and political rights, as  
5 set forth in the Universal Declaration of  
6 Human Rights, adopted by the United Nations  
7 General Assembly in Paris on December 10,  
8 1948, and other international agreements, in  
9 particular with respect to the following factors:

10 (i) The extent to which officials of the  
11 Government of Saudi Arabia, including  
12 members of the military or security serv-  
13 ices, are responsible for or complicit in  
14 gross violations of internationally recog-  
15 nized human rights, including violations of  
16 the human rights of journalists, bloggers,  
17 and those who support women’s rights or  
18 religious freedom.

19 (ii) The extent to which the Govern-  
20 ment of Saudi Arabia—

21 (I) has knowingly blocked access  
22 to Yemeni ports, ports of entry, or  
23 other facilities used by the United Na-  
24 tions, its specialized agencies and im-  
25 plementing partners, nongovernmental

1 organizations, or any other actors en-  
2 gaged in humanitarian relief activities  
3 in Yemen;

4 (II) has hindered the efforts of  
5 the organizations described in para-  
6 graph (ii)(I) to deliver humanitarian  
7 relief, including through diversion of  
8 goods and materials intended to pro-  
9 vide relief to civilians in Yemen; and

10 (III) has prohibited or directly or  
11 indirectly restricted the transport or  
12 delivery of United States humani-  
13 tarian assistance to Yemen.

14 (iii) The extent to which Saudi Arabia  
15 has improved targeting and strike proce-  
16 dures to reduce harm to civilians and un-  
17 necessary collateral damage in Yemen.

18 (E) A review of United States export con-  
19 trols to ensure certain exports of law enforce-  
20 ment technology are not being used to suppress  
21 legitimate calls for improvements in governance  
22 or human rights.

23 (F) A review of the diplomatic presence of  
24 Saudi Arabia within the United States.

1 (G) Any other matters that the Secretary  
2 of State considers relevant.

3 (3) FORM.—The report required under para-  
4 graph (1) shall be in unclassified form but may con-  
5 tain a classified annex.

6 (c) PERIOD OF REVIEW.—The review required under  
7 subsection (a) shall cover the period beginning with the  
8 appointment of Mohammad bin Salman to the position of  
9 Deputy Crown Prince.

10 (d) ESTABLISHMENT OF MECHANISM FOR PUBLIC  
11 COMMENT.—

12 (1) ESTABLISHMENT.—The Department of  
13 State shall establish a mechanism to provide a 30-  
14 day period to receive written comments from inter-  
15 ested parties, including a process for—

16 (A) initial public notification that the De-  
17 partment is conducting a review;

18 (B) guidance on the scope of the review;

19 and

20 (C) the receipt of public comments.

21 (2) PUBLIC AVAILABILITY.—The Department of  
22 State shall endeavor to make comments received  
23 from the public available in a timely and easily ac-  
24 cessible manner.

1 (e) CONSIDERATION OF PUBLIC COMMENTS.—The  
2 Department shall consider public comments received but  
3 may use discretion with respect to the inclusion of public  
4 comments in its evaluation, analysis, and conclusions in  
5 the report required under subsection (b).

6 (f) APPROPRIATE CONGRESSIONAL COMMITTEES DE-  
7 FINED.—In this section, the term “appropriate congres-  
8 sional committees” means—

9 (1) the Committee on Foreign Relations, the  
10 Committee on Armed Services, and the Select Com-  
11 mittee on Intelligence of the Senate; and

12 (2) the Committee on Foreign Affairs, the  
13 Committee on Armed Services, and the Permanent  
14 Select Committee on Intelligence of the House of  
15 Representatives.

## 16 **TITLE II—SUPPORTING HUMAN** 17 **RIGHTS IN SAUDI ARABIA**

### 18 **SEC. 201. FINDINGS.**

19 Congress makes the following findings:

20 (1) Since May 2018, the Government of Saudi  
21 Arabia has arrested prominent women’s rights advo-  
22 cates and imposed travel bans on numerous others—  
23 many of them longtime supporters of ending the ban  
24 on women driving and abolishing the male guardian-  
25 ship system.

1           (2) Many of the jailed activists have not been  
2 charged with or convicted of any crimes, and many  
3 reportedly have been held in solitary confinement for  
4 prolonged periods.

5           (3) At least 10 women’s rights activists have  
6 been subjected to psychological and physical abuse,  
7 including sexual violence, beatings, electric shocks,  
8 and sleep deprivation, according to press reports.

9           (4) According to the 2018 Department of State  
10 Human Rights Report, Saudi Arabia human rights  
11 violations and issues included arbitrary arrest and  
12 detention, the detention of political prisoners, tor-  
13 ture of prisoners, criminalization of libel, censorship,  
14 and restrictions on peaceful assembly.

15 **SEC. 202. DENIAL OF VISAS TO CERTAIN OFFICIALS OF THE**  
16 **GOVERNMENT OF SAUDI ARABIA.**

17           (a) IN GENERAL.—The President shall deny any visa  
18 to, and revoke any visa of, any individual who is—

19           (1) a citizen of Saudi Arabia—

20                   (A) descended from King Abd al Aziz bin  
21 Abd al Rahman Al Saud (aka Abdulaziz ibn  
22 Saud); and

23                   (B) serving in a position in the Govern-  
24 ment of Saudi Arabia that the President deter-  
25 mines is equivalent to—

1 (i) a position in the Executive Sched-  
2 ule specified in subchapter II of chapter 53  
3 of title 5, United States Code; or

4 (ii) a Senior Executive Service posi-  
5 tion (as defined in section 3132 of title 5,  
6 United States Code) in the United States;

7 or

8 (2) a spouse or child of an individual described  
9 in paragraph (1).

10 (b) EXCEPTION FOR COMPLIANCE WITH INTER-  
11 NATIONAL OBLIGATIONS.—Subsection (a) shall not apply  
12 with respect to the admission of an individual to the  
13 United States if such admission is necessary to comply  
14 with United States obligations under the Agreement be-  
15 tween the United Nations and the United States of Amer-  
16 ica regarding the Headquarters of the United Nations,  
17 signed at Lake Success June 26, 1947, and entered into  
18 force November 21, 1947, under the Convention on Con-  
19 sular Relations, done at Vienna April 24, 1963, and en-  
20 tered into force March 19, 1967, or under other inter-  
21 national obligations.

22 (c) WAIVERS.—

23 (1) PARTICIPANTS IN INTERNATIONAL MILI-  
24 TARY EDUCATION AND TRAINING PROGRAM.—The  
25 President may waive the application of subsection



1 (a) with respect to an individual who is a participant  
2 in the International Military Education and Train-  
3 ing program.

4 (2) NATIONAL INTEREST WAIVER.—The Presi-  
5 dent may waive the application of subsection (a)  
6 with respect to an individual if the President deter-  
7 mines that the waiver is important to the national  
8 interests of the United States.

9 (3) REPORT ON WAIVERS.—

10 (A) IN GENERAL.—Not later than 30 days  
11 after issuing a waiver under paragraph (1) or  
12 (2), the President shall submit to the appro-  
13 priate congressional committees a report on the  
14 waiver and the reasons for issuing the waiver.

15 (B) FORM OF REPORT.—A report required  
16 by subparagraph (A) may be submitted in clas-  
17 sified form if necessary.

18 (d) TERMINATION.—This section shall terminate on  
19 the date on which the President certifies to the appro-  
20 priate congressional committees that the Government of  
21 Saudi Arabia is making demonstrable progress in address-  
22 ing arbitrary detentions, forced disappearances, and tor-  
23 ture of prisoners.

1 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-  
2 FINED.—In this section, the term “appropriate congress-  
3 sional committees” means—

4 (1) the Committee on Foreign Relations, the  
5 Committee on Armed Services, and the Select Com-  
6 mittee on Intelligence of the Senate; and

7 (2) the Committee on Foreign Affairs, the  
8 Committee on Armed Services, and the Permanent  
9 Select Committee on Intelligence of the House of  
10 Representatives.

11 **TITLE III—COMPREHENSIVE RE-**  
12 **VIEW OF SAUDI GOVERN-**  
13 **MENT ACTIVITIES WITHIN**  
14 **THE UNITED STATES**

15 **SEC. 301. PREVENTING DIPLOMATS FROM AIDING AND**  
16 **ABETTING FLIGHTS FROM JUSTICE.**

17 (a) REPORTING REQUIREMENT.—

18 (1) IN GENERAL.—Not later than 90 days after  
19 the date of the enactment of this Act, the Secretary  
20 of State, in coordination with the Attorney General  
21 and the Director of National Intelligence, shall sub-  
22 mit a report to the President and the appropriate  
23 congressional committees that describes the degree  
24 to which any citizen of the Kingdom of Saudi Arabia  
25 who enjoys diplomatic immunity from criminal juris-

1       diction in the United States has assisted in the un-  
2       lawful removal of any Saudi citizen in the United  
3       States for the purposes of evading criminal prosecu-  
4       tion or otherwise evading a criminal sentence in the  
5       United States.

6               (2) ELEMENTS.—The report required under  
7       paragraph (1) shall include the following elements:

8               (A) A review of the extent to which offi-  
9       cials from the Government of Saudi Arabia as-  
10      sist in the posting of bond for Saudi nationals  
11      facing criminal prosecution within the United  
12      States.

13              (B) A review as to whether officials from  
14      the Government of Saudi Arabia have aided,  
15      abetted, or assisted in any way Saudi nationals  
16      in avoiding criminal prosecution in the United  
17      States, including an assessment as to the scope  
18      and frequency of any such conduct.

19              (C) A review as to whether officials from  
20      the Government of Saudi Arabia have harbored  
21      or concealed Saudi nationals after escape from  
22      the lawful custody of a Federal, State, or local  
23      law enforcement authority or penal or correc-  
24      tional institution, including an assessment as to  
25      the scope and frequency of any such conduct.

1 (D) A review of how the Government of  
2 Saudi Arabia's behavior compares to that of  
3 other foreign governments.

4 (E) A review of the effectiveness of terms  
5 of bail requiring the surrender of a foreign na-  
6 tional's passport as a condition of release at  
7 preventing foreign nationals from fleeing Fed-  
8 eral, State, and local criminal justice systems  
9 within the United States, including an assess-  
10 ment of any shortcomings in current policies.

11 (F) Any other matter the Secretary of  
12 State determines relevant.

13 (3) FORM.—The report required under para-  
14 graph (1) shall be submitted in unclassified form,  
15 but may include a classified annex.

16 (4) INCLUSION OF INFORMATION IN REPORT ON  
17 CASES INVOLVING DIPLOMATIC IMMUNITY.—Any  
18 conclusions reached during the preparation of the re-  
19 port required under paragraph (1) shall be included  
20 in the first Report on Cases Involving Diplomatic  
21 Immunity submitted to Congress pursuant to sec-  
22 tions 56 and 204B of the State Department Basic  
23 Authorities Act of 1956 (22 U.S.C. 2728 and  
24 4304b) after the date of the enactment of this Act.

1           (5) APPROPRIATE CONGRESSIONAL COMMIT-  
2           TEES DEFINED.—In this section, the term “appro-  
3           priate congressional committees” means—

4                   (A) the Committee on Foreign Relations,  
5                   the Committee on the Judiciary, and the Select  
6                   Committee on Intelligence of the Senate; and

7                   (B) the Committee on Foreign Affairs, the  
8                   Committee on the Judiciary, and the Perma-  
9                   nent Select Committee on Intelligence of the  
10                  House of Representatives.

11          (b) PRESIDENTIAL AUTHORIZATION.—If the report  
12          required under subsection (a) concludes that officials from  
13          the Government of Saudi Arabia have aided, abetted, or  
14          assisted in the unlawful removal of Saudi nationals from  
15          the United States or harbored Saudi nationals within the  
16          United States for the purpose of avoiding criminal pros-  
17          ecution or evading law enforcement authorities, the Presi-  
18          dent is authorized to enforce any of the measures de-  
19          scribed in subsection (c).

20          (c) PENALTIES.—

21                  (1) DENIAL OF USE OF CERTAIN DIPLOMATIC  
22                  FACILITIES.—Notwithstanding any other provision  
23                  of law, the President may deny access to and use by  
24                  the Government of Saudi Arabia of Saudi-owned  
25                  diplomatic facilities and properties located at 2045

1 Sawtelle Boulevard, Los Angeles, California, or 8500  
2 Hilltop Road, Fairfax, Virginia.

3 (2) SUSPENSION OF FLIGHTS TO AND FROM  
4 THE UNITED STATES BY SAUDI ARABIAN AIR CAR-  
5 RIERS.—

6 (A) SUSPENSION OF OPERATING PER-  
7 MIT.—

8 (i) IN GENERAL.—Notwithstanding  
9 any agreement between the United States  
10 and Saudi Arabia relating to air services,  
11 the President may suspend the permit of a  
12 foreign air carrier owned or controlled, di-  
13 rectly or indirectly, by the Government of  
14 Saudi Arabia to operate in foreign air  
15 transportation under chapter 413 of title  
16 49, United States Code.

17 (ii) PROCEDURES.—If the President  
18 determines under clause (i) to suspend the  
19 permit of an air carrier described in that  
20 clause—

21 (I) the President shall notify the  
22 Government of Saudi Arabia of the  
23 intention of the President to suspend  
24 the permit; and

1 (II) not later than 10 days after  
2 the President notifies that Govern-  
3 ment of that intention, the Secretary  
4 of Transportation shall take such  
5 measures as may be necessary to sus-  
6 pend the permit at the earliest pos-  
7 sible date.

8 (B) SUSPENSION OF AIR SERVICE AGREE-  
9 MENT.—

10 (i) IN GENERAL.—The President may  
11 direct the Secretary of State to terminate  
12 any agreement between the United States  
13 and Saudi Arabia relating to air services in  
14 accordance with the provisions of that  
15 agreement.

16 (ii) SUSPENSION OF OPERATING PER-  
17 MIT.—Upon termination of an agreement  
18 under clause (i), the Secretary of Trans-  
19 portation may take such measures as may  
20 be necessary to revoke, at the earliest pos-  
21 sible date, the permit of any foreign air  
22 carrier owned or controlled, directly or in-  
23 directly, by the Government of Saudi Ara-  
24 bia to operate in foreign air transportation

1                   under chapter 413 of title 49, United  
2                   States Code.

3                   (C) EXCEPTIONS.—The Secretary of  
4                   Transportation may provide for such exceptions  
5                   to subparagraphs (A) and (B) as the Secretary  
6                   considers necessary to address emergencies in  
7                   which the safety of an aircraft or the crew or  
8                   passengers on an aircraft is threatened.

9                   (D) DEFINITIONS.—In this paragraph, the  
10                  terms “foreign air carrier” and “foreign air  
11                  transportation” have the meanings given those  
12                  terms in section 40102(a) of title 49, United  
13                  States Code.

14               (d) ADDITIONAL CONSEQUENCES FOR ENGAGING IN  
15               PROHIBITED CONDUCT.—A foreign official enjoying diplo-  
16               matic immunity in the United States who aids, abets, or  
17               assists in the unlawful removal of any foreign national  
18               from the United States or harbors any foreign national  
19               within the United States for the purpose of avoiding crimi-  
20               nal prosecution or evading a law enforcement authority  
21               may be subject to one or more of the following measures:

22                   (1) Submission of a request for a waiver of im-  
23                   munity from the United States to the sending coun-  
24                   try for the purposes of pursuing criminal prosecu-  
25                   tion within the United States.



1           (2) A declaration that the official is persona  
2 non grata and is expelled from the United States,  
3 without replacement of that position.

4           (3) Revocation of any existing visa or other rel-  
5 evant entry documentation, which may include de-  
6 nial of future visa requests.

7           (4) Sanctions described under subsection (e).

8 (e) IMPOSITION OF SANCTIONS.—

9           (1) IN GENERAL.—The President may exercise  
10 all of the powers granted to the President under the  
11 International Emergency Economic Powers Act (50  
12 U.S.C. 1701 et seq.) to the extent necessary to block  
13 and prohibit all transactions in property and inter-  
14 ests in property of a foreign official described in  
15 subsection (d) if such property and interests in prop-  
16 erty are in the United States, come within the  
17 United States, or are or come within the possession  
18 or control of a United States person.

19           (2) INAPPLICABILITY OF NATIONAL EMER-  
20 GENCY REQUIREMENT.—The requirements under  
21 section 202 of the International Emergency Eco-  
22 nomic Powers Act (50 U.S.C. 1701) shall not apply  
23 for purposes of paragraph (1).

24           (3) EXCEPTION RELATING TO IMPORTATION OF  
25 GOODS.—

1           (A) IN GENERAL.—The authority to block  
2           and prohibit all transactions in all property and  
3           interests in property under paragraph (1) shall  
4           not include the authority to impose sanctions on  
5           the importation of goods.

6           (B) GOOD.—In this paragraph, the term  
7           “good” means any article, natural or manmade  
8           substance, material, supply or manufactured  
9           product, including inspection and test equip-  
10          ment, and excluding technical data.

11          (4) IMPLEMENTATION; PENALTIES.—

12           (A) IMPLEMENTATION.—The President  
13           may exercise all authorities provided to the  
14           President under sections 203 and 205 of the  
15           International Emergency Economic Powers Act  
16           (50 U.S.C. 1702 and 1704) for purposes of car-  
17           rying out the provisions of this subsection.

18           (B) PENALTIES.—The penalties provided  
19           for in subsections (b) and (c) of section 206 of  
20           the International Emergency Economic Powers  
21           Act (50 U.S.C. 1705) shall apply to a person  
22           that violates, attempts to violate, conspires to  
23           violate, or causes a violation of paragraph (1),  
24           or any regulation, license, or order issued to  
25           carry out that paragraph, to the same extent

1           that such penalties apply to a person that com-  
2           mits an unlawful act described in section  
3           206(a) of that Act.

4 **SEC. 302. REVIEW OF SAUDI FACILITY ACTIVITIES.**

5           (a) **REPORT REQUIRED.**—Not later than 90 days  
6 after the date of the enactment of this Act, the Secretary  
7 of State, in coordination with the Attorney General, shall  
8 submit a report to the appropriate congressional commit-  
9 tees that provides a comprehensive review of the behavior  
10 and activities of the Saudi facility located at 8500 Hilltop  
11 Road, Fairfax, Virginia. The report shall include an as-  
12 sessment of the extent to which the Saudi facility engages  
13 in surveillance activities of Saudi students and other Saudi  
14 nationals in the United States.

15           (b) **FORM.**—The report required under subsection (a)  
16 shall be submitted in unclassified form, but may include  
17 a classified annex.

18           (c) **APPROPRIATE CONGRESSIONAL COMMITTEES DE-**  
19 **FINED.**—In this section, the term “appropriate congres-  
20 sional committees” means—

21           (1) the Committee on Foreign Relations, the  
22 Committee on the Judiciary, and the Select Com-  
23 mittee on Intelligence of the Senate; and

24           (2) the Committee on Foreign Affairs, the  
25 Committee on the Judiciary, and the Permanent Se-

1 lect Committee on Intelligence of the House of Rep-  
2 resentatives.

3 **TITLE IV—PEACEFUL RESOLU-**  
4 **TION OF THE WAR IN YEMEN**  
5 **AND PROTECTION OF CIVIL-**  
6 **IANS**

7 **SEC. 401. STATEMENT OF POLICY.**

8 It is the policy of the United States—

9 (1) that responsibly ending the civil war in  
10 Yemen will further United States national security  
11 interests, including by increasing regional stability,  
12 ensuring the free flow of commerce through the re-  
13 gion, and preventing al Qaeda in the Arabian Penin-  
14 sula (AQAP) and the Islamic State from capitalizing  
15 on Yemen’s instability to threaten the United States  
16 homeland;

17 (2) to support United Nations-led efforts to  
18 achieve a ceasefire and a comprehensive political set-  
19 tlement that leads to a territorially unified, stable,  
20 and independent Yemen;

21 (3) to insist on the urgent need for a political  
22 solution consistent with United Nations Security  
23 Council Resolution 2216 (2015), or any successor  
24 United Nations Security Council Resolution demand-

1       ing an end to violence in Yemen and a peaceful reso-  
2       lution of the conflict in that country;

3               (4) to generally oppose statements, policies, or  
4       actions advocating for a military solution to the civil  
5       war in Yemen as counterproductive to peace efforts;

6               (5) to encourage the Government of Saudi Ara-  
7       bia, the Government of the United Arab Emirates,  
8       and the internationally recognized Government of  
9       Yemen to develop and promote confidence-building  
10      measures that create opportunities for political dia-  
11      logue to end the war in Yemen and address the hu-  
12      manitarian crisis;

13              (6) in the interests of achieving a lasting peace  
14      in Yemen, to encourage security partners of the  
15      United States enjoying full diplomatic relations with  
16      the Government of Iran to use their good offices to  
17      influence or pressure the Government of Iran, as  
18      necessary, to end its support of the Houthi rebels;

19              (7) to support the implementation of the agree-  
20      ment reached between the parties to the conflict at  
21      Stockholm, Sweden, on December 13, 2018 (referred  
22      to in this title as the “Stockholm Agreement”), and  
23      the Hudaydah Agreement of December 18, 2018 (re-  
24      ferred to in this title as the “Hudaydah Agree-

1 ment”), and any successor agreements the parties  
2 may enter into, consistent with—

3 (A) United Nations Security Council Reso-  
4 lution 2451 (2018);

5 (B) United Nations Security Council Reso-  
6 lution 2452, establishing the United Nations  
7 Mission to support the Hudaydah Agreement  
8 (UNMHA) (2019); and

9 (C) any relevant successor resolutions the  
10 United Nations Security Council may adopt.

11 **SEC. 402. SENSE OF CONGRESS.**

12 It is the sense of Congress that—

13 (1) continued direct negotiations between the  
14 Government of Saudi Arabia, the Government of the  
15 United Arab Emirates, the internationally recog-  
16 nized Government of Yemen, and representatives of  
17 the Houthi movement are necessary—

18 (A) to reach a stable political solution;

19 (B) to implement the agreements reached  
20 between the Saudi-led coalition, the internation-  
21 ally recognized Government of Yemen, local  
22 Yemeni forces, and the Houthis, including the  
23 Stockholm Agreement, the Hudaydah Agree-  
24 ment, and any successor agreements the parties  
25 may enter into;

1 (C) to address the suffering of the Yemeni  
2 people; and

3 (D) to counter efforts by Iran, al Qaeda in  
4 the Arabian Peninsula (AQAP), other al Qaeda  
5 adherents and affiliates, and the Islamic State  
6 to exploit instability for their own malign pur-  
7 poses;

8 (2) finding a peaceful solution to conflict in  
9 Yemen is complicated by the actions and demands of  
10 other separatist groups;

11 (3) the Government of Saudi Arabia, the Gov-  
12 ernment of the United Arab Emirates, and the Gov-  
13 ernment of Iran should bear financial responsibility  
14 for the economic stabilization and eventual recon-  
15 struction of Yemen; and

16 (4) the United States and the international  
17 community must continue to support the work of  
18 United Nations missions to achieve a political solu-  
19 tion to the civil war in Yemen.

20 **SEC. 403. STRATEGY FOR ENDING THE WAR IN YEMEN.**

21 (a) STRATEGY.—Not later than 90 days after the  
22 date of the enactment of this Act, and every 180 days  
23 thereafter until a complete cessation of hostilities in the  
24 Yemen civil war, the Secretary of State, the Administrator  
25 of the United States Agency for International Develop-

1 ment, the Secretary of Defense, and the Director of Na-  
2 tional Intelligence shall provide a briefing to the appro-  
3 priate congressional committees on progress toward end-  
4 ing the war in Yemen.

5 (b) ELEMENTS.—The briefing required under sub-  
6 section (a) shall include—

7 (1) a summary of the United States national  
8 security interests threatened by continued civil war  
9 and instability in Yemen;

10 (2) a description of the steps and reciprocal  
11 confidence-building measures necessary to end the  
12 civil war in Yemen and achieve a territorially uni-  
13 fied, stable, and independent Yemen;

14 (3) a description of efforts to implement the  
15 Stockholm Agreement, the Hudaydah Agreement,  
16 and successor agreements;

17 (4) a description of whether the Saudi-led coal-  
18 ition, including the United Arab Emirates, the inter-  
19 nationally recognized Government of Yemen, the  
20 Houthis, and local Yemeni forces, including forces  
21 aligned with Al-Islah and the Southern Transition  
22 Council, are taking the necessary steps referred to in  
23 paragraphs (2) and (3);



1           (5) a description of United States activities to  
2 encourage all parties to take the necessary steps re-  
3 ferred to in paragraphs (2) and (3);

4           (6) an assessment of the threat posed by al  
5 Qaeda and ISIS in Yemen to United States national  
6 security, including—

7                 (A) a comprehensive list of all sources of  
8 support received by these groups; and

9                 (B) an assessment regarding whether the  
10 activities of al Qaeda in the Arabian Peninsula  
11 and ISIS in Yemen have expanded or dimin-  
12 ished since the beginning of the war in Yemen;

13           (7) an assessment of the Government of Iran’s  
14 activities in Yemen, including—

15                 (A) a comprehensive list of Iranian malign  
16 activities in and around Yemen, including  
17 through the use of proxies;

18                 (B) a comprehensive summary of all recipi-  
19 ents of malign Iranian support in Yemen; and

20                 (C) an assessment regarding whether the  
21 scope of the Government of Iran’s influence and  
22 activities in Yemen have increased or decreased  
23 since the beginning of the war in Yemen;

24           (8) a description of the Government of the Rus-  
25 sian Federation’s activities in Yemen and an assess-

1 ment of the Government of the Russian Federation’s  
2 objectives for such activities; and

3 (9) any other matters relevant to ending the  
4 civil war in Yemen, including efforts to alleviate ten-  
5 sions in the South.

6 (c) FORM.—The briefing required in this section may  
7 be provided in classified form, as necessary.

8 (d) APPROPRIATE CONGRESSIONAL COMMITTEES  
9 DEFINED.—In this section, the term “appropriate con-  
10 gressional committees” means—

11 (1) the Committee on Foreign Relations and  
12 the Committee on Armed Services of the Senate; and

13 (2) the Committee on Foreign Affairs and the  
14 Committee on Armed Services of the House of Rep-  
15 resentatives.

16 **SEC. 404. MEASURES IN RESPONSE TO IRANIAN ACTIONS**  
17 **AGGRAVATING THE CIVIL WAR IN YEMEN.**

18 (a) FINDINGS.—Congress makes the following find-  
19 ings:

20 (1) On November 10, 2014, the administration  
21 of President Barack Obama designated the leader-  
22 ship of the Iranian-supported Houthi insurgent  
23 group, and the ally of that group, the former Presi-  
24 dent of Yemen, Ali Abdullah Saleh, for the imposi-  
25 tion of sanctions under Executive Order 13611 (50

1 U.S.C. 1701 note; relating to blocking property of  
2 persons threatening the peace, security, or stability  
3 of Yemen).

4 (2) Iran’s Revolutionary Guard Corps has  
5 transferred increasingly sophisticated weapons sys-  
6 tems to the Houthis, who have in turn fired missiles  
7 into Saudi Arabia from positions in northern Yemen,  
8 including a missile in November 2017 that targeted  
9 Riyadh International Airport. In response, then-Am-  
10 bassador to the United Nations Nikki Haley called  
11 on “the United Nations and international partners  
12 to take necessary action to hold the Iranian regime  
13 accountable for these violations”.

14 (3) In addition to weapons, Iran is reportedly  
15 providing proxies, including Hezbollah, to train  
16 Houthi units and act as logistical advisers.

17 (4) The Iranian-supported Houthis have at-  
18 tacked coalition or coalition-affiliated maritime tar-  
19 gets multiple times, a United States Navy ship  
20 twice, and other shipping, forcing the United States  
21 to respond with a combination of diplomacy and cali-  
22 brated military strikes against three radar facilities  
23 in Houthi-controlled territory.

24 (b) STATEMENT OF POLICY.—It is the policy of the  
25 United States—

1           (1) to condemn the activities conducted by the  
2 Government of Iran that—

3                   (A) aggravate the civil war in Yemen; or

4                   (B) undermine United Nations peace ef-  
5 forts in Yemen; and

6           (2) to call on all responsible governments to  
7 take measures to reduce conflict in Yemen, including  
8 by—

9                   (A) interdicting weapons being transferred  
10 from Iran to the Houthis; and

11                   (B) imposing bilateral and multilateral  
12 sanctions with respect to Iran for its violations  
13 of United Nations Security Council Resolutions  
14 with respect to Yemen.

15       (c) DETERMINATIONS WITH RESPECT TO CERTAIN  
16 IRANIAN PERSONS RESPONSIBLE FOR AGGRAVATING THE  
17 CIVIL WAR IN YEMEN.—

18           (1) IN GENERAL.—Not later than 180 days  
19 after the date of the enactment of this Act, the Sec-  
20 retary of State, in coordination with the Secretary of  
21 the Treasury, shall submit to the appropriate con-  
22 gressional committees a report on the actions taken  
23 by the Department of State and the Department of  
24 the Treasury to carry out Executive Order 13611  
25 that includes—

1 (A) a description of the activities carried  
2 out by Iranian persons that are subject to sanc-  
3 tions under that Executive Order; and

4 (B) an identification of the persons with  
5 respect to which sanctions have been imposed  
6 under that Executive Order for aggravating the  
7 civil war in Yemen.

8 (2) FORM OF REPORT.—Each report submitted  
9 under paragraph (1) shall be submitted in unclassi-  
10 fied form but may include a classified annex.

11 (d) APPROPRIATE CONGRESSIONAL COMMITTEES  
12 DEFINED.—In this section, the term “appropriate con-  
13 gressional committees” means—

14 (1) the Committee on Foreign Relations and  
15 the Committee on Banking, Housing, and Urban Af-  
16 fairs of the Senate; and

17 (2) the Committee on Foreign Affairs and the  
18 Committee on Financial Services of the House of  
19 Representatives.

20 **SEC. 405. REPORT ON ACCOUNTABILITY FOR VIOLATIONS**  
21 **OF INTERNATIONAL LAW, INCLUDING WAR**  
22 **CRIMES, AND OTHER HARM TO CIVILIANS IN**  
23 **YEMEN.**

24 (a) SENSE OF CONGRESS.—It is the sense of Con-  
25 gress that—



- 1 (i) hospitals and other medical facili-  
2 ties;  
3 (ii) electrical grids;  
4 (iii) water systems;  
5 (iv) ports and port infrastructure; and  
6 (v) other critical infrastructure.

7 (2) A description of possible violations of the  
8 law of armed conflict committed during the war in  
9 Yemen by—

10 (A) all forces involved in the Saudi-led coa-  
11 lition and all forces fighting on its behalf;

12 (B) members of the Houthi movement and  
13 all forces fighting on its behalf;

14 (C) members of violent extremist organiza-  
15 tions; and

16 (D) any other combatants in the conflict.

17 (3) As examples of possible violations referred  
18 to in paragraph (2), a description of—

19 (A) alleged war crimes;

20 (B) specific instances of failure by the par-  
21 ties to the conflict to exercise distinction, pro-  
22 portionality, and precaution in the use of force  
23 in accordance with the law of armed conflict;

1 (C) arbitrary denials of humanitarian ac-  
2 cess and the resulting impact on the alleviation  
3 of human suffering;

4 (D) detention-related abuses;

5 (E) the use of child soldiers; and

6 (F) other acts that may constitute viola-  
7 tions of the law of armed conflict.

8 (4) Recommendations for establishing account-  
9 ability mechanisms for the civilian harm, war crimes,  
10 other violations of the law of armed conflict, and  
11 gross violations of human rights perpetrated by par-  
12 ties to the conflict in Yemen, including the potential  
13 for prosecuting individuals responsible for perpe-  
14 trating, organizing, directing, or ordering such viola-  
15 tions.

16 (d) FORM.—The report required under subsection (b)  
17 shall be submitted in unclassified form but may contain  
18 a classified annex.

19 (e) APPROPRIATE CONGRESSIONAL COMMITTEES DE-  
20 FINED.—In this section, the term “appropriate congres-  
21 sional committees” means—

22 (1) the Committee on Foreign Relations of the  
23 Senate; and

24 (2) the Committee on Foreign Affairs of the  
25 House of Representatives.



1 **SEC. 406. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
2 **PERSONS HINDERING HUMANITARIAN AC-**  
3 **CESS AND THREATENING THE PEACE OR STA-**  
4 **BILITY OF YEMEN.**

5 (a) SENSE OF CONGRESS.—It is the sense of Con-  
6 gress that the President should continue to implement Ex-  
7 ecutive Order 13611 (50 U.S.C. 1701 note; relating to  
8 blocking property of persons threatening the peace, secu-  
9 rity, or stability of Yemen).

10 (b) IMPOSITION OF SANCTIONS.—Not later than 60  
11 days after the date of the enactment of this Act, the Presi-  
12 dent shall impose the sanctions described in subsection (c)  
13 with respect to any foreign person that the President de-  
14 termines—

15 (1) knowingly blocks the transport or delivery  
16 of significant humanitarian goods or services  
17 through Yemeni ports, ports of entry, or other facili-  
18 ties used by actors engaged in legitimate humani-  
19 tarian relief activities in Yemen;

20 (2) otherwise intentionally and significantly  
21 hinders humanitarian efforts of actors engaged in le-  
22 gitimate humanitarian relief activities in Yemen, in-  
23 cluding through the diversion of goods and services  
24 intended to provide relief to civilians in Yemen;

1           (3) knowingly engages in significant acts with  
2           the intent to undermine the United Nations-led po-  
3           litical process to end the conflict in Yemen; or

4           (4) knowingly materially assists, sponsors, or  
5           provides significant financial, material, or techno-  
6           logical support for, or significant goods or services  
7           to or in support of, acts described in paragraph (1),  
8           (2), or (3) or any person the property and interests  
9           in property of which are blocked in connection with  
10          such acts.

11          (c) SANCTIONS DESCRIBED.—

12           (1) IN GENERAL.—The sanctions described in  
13          this subsection are the following:

14           (A) ASSET BLOCKING.—The President  
15           shall, pursuant to the International Emergency  
16           Economic Powers Act (50 U.S.C. 1701 et seq.),  
17           block and prohibit all transactions in property  
18           and interests in property of a person subject to  
19           subsection (b) if such property and interests in  
20           property are in the United States, come within  
21           the United States, or are or come within the  
22           possession or control of a United States person.

23           (B) ALIENS INELIGIBLE FOR VISAS, AD-  
24          MISSION, OR PAROLE.—

1 (i) EXCLUSION FROM THE UNITED  
2 STATES.—The Secretary of State shall  
3 deny a visa to, and the Secretary of Home-  
4 land Security shall exclude from the  
5 United States, any alien subject to sub-  
6 section (b).

7 (ii) CURRENT VISAS REVOKED.—

8 (I) IN GENERAL.—The issuing  
9 consular officer, the Secretary of  
10 State, or the Secretary of Homeland  
11 Security (or a designee of any such  
12 officer or Secretary) shall revoke any  
13 visa or other entry documentation  
14 issued to an alien subject to sub-  
15 section (b), regardless of when the  
16 visa or other documentation was  
17 issued.

18 (II) EFFECT OF REVOCATION.—  
19 A revocation under subclause (I) shall  
20 take effect immediately and shall  
21 automatically cancel any other valid  
22 visa or entry documentation that is in  
23 the alien's possession.

24 (2) INAPPLICABILITY OF NATIONAL EMER-  
25 GENCY REQUIREMENT.—The requirements under

1 section 202 of the International Emergency Eco-  
2 nomic Powers Act (50 U.S.C. 1701) shall not apply  
3 for purposes of paragraph (1)(A).

4 (d) EXCEPTIONS.—

5 (1) HUMANITARIAN ASSISTANCE.—Subsection  
6 (c)(1) shall not apply to any act incidental or nec-  
7 essary to the provision of humanitarian assistance.

8 (2) EXCEPTION RELATING TO IMPORTATION OF  
9 GOODS.—

10 (A) IN GENERAL.—The requirement to  
11 block and prohibit all transactions in all prop-  
12 erty and interests in property under subsection  
13 (c)(1)(A) shall not include the authority to im-  
14 pose sanctions on the importation of goods.

15 (B) GOOD.—In this paragraph, the term  
16 “good” means any article, natural or manmade  
17 substance, material, supply or manufactured  
18 product, including inspection and test equip-  
19 ment, and excluding technical data.

20 (3) COMPLIANCE WITH INTERNATIONAL OBLI-  
21 GATIONS.—Subsection (c)(1)(B) shall not apply with  
22 respect to the admission of an alien to the United  
23 States if such admission is necessary to comply with  
24 United States obligations under the Agreement be-  
25 tween the United Nations and the United States of

1 America regarding the Headquarters of the United  
2 Nations, signed at Lake Success June 26, 1947, and  
3 entered into force November 21, 1947, under the  
4 Convention on Consular Relations, done at Vienna  
5 April 24, 1963, and entered into force March 19,  
6 1967, or under other international obligations.

7 (e) IMPLEMENTATION; PENALTIES.—

8 (1) IMPLEMENTATION.—The President may ex-  
9 ercise all authorities provided under sections 203  
10 and 205 of the International Emergency Economic  
11 Powers Act (50 U.S.C. 1702 and 1704) to carry out  
12 this section.

13 (2) PENALTIES.—A person that violates, at-  
14 tempts to violate, conspires to violate, or causes a  
15 violation of subsection (c)(1)(A) or any regulation,  
16 license, or order issued to carry out that subsection  
17 shall be subject to the penalties set forth in sub-  
18 sections (b) and (c) of section 206 of the Inter-  
19 national Emergency Economic Powers Act (50  
20 U.S.C. 1705) to the same extent as a person that  
21 commits an unlawful act described in subsection (a)  
22 of that section.

23 (f) WAIVER.—

24 (1) IN GENERAL.—The President may—

1           (A) waive the application of this section for  
2           a period of not more than 180 days if the  
3           President certifies to the appropriate congress-  
4           sional committees that such a waiver is in the  
5           national security interests of the United States;  
6           and

7           (B) may renew that waiver for additional  
8           periods of not more than 180 days each.

9           (2) BRIEFING.—Not later than 30 days after  
10          issuing a waiver under paragraph (1), and every 180  
11          days thereafter while the waiver remains in effect,  
12          the President shall brief the appropriate congress-  
13          sional committees on the reasons for the waiver.

14          (g) TERMINATION.—This section and sanctions im-  
15          posed under this section shall terminate on the date on  
16          which the President submits to the appropriate congress-  
17          sional committees a certification that all parties are mak-  
18          ing good faith efforts to implement the Stockholm Agree-  
19          ment, the Hudaydah Agreement, and any successor agree-  
20          ments, in an effort to end the conflict.

21          (h) APPROPRIATE CONGRESSIONAL COMMITTEES  
22          DEFINED.—In this section, the term “appropriate con-  
23          gressional committees” means—

1           (1) the Committee on Foreign Relations and  
2           the Committee on Banking, Housing, and Urban Af-  
3           fairs of the Senate; and

4           (2) the Committee on Foreign Affairs and the  
5           Committee on Financial Services of the House of  
6           Representatives.

7   **SEC. 407. REPORT ON INTERDICTION OF ILLEGALLY SUP-**  
8                           **PLIED WEAPONS TO YEMEN.**

9           (a) IN GENERAL.—Not later than 90 days after the  
10          date of the enactment of this Act, the President shall sub-  
11          mit to the appropriate congressional committees a re-  
12          port—

13           (1) assessing the manner and extent to which  
14           the government of any other country may be sup-  
15           plying weapons to Houthi rebels in Yemen, in viola-  
16           tion of the applicable United Nations Security Coun-  
17           cil resolutions;

18           (2) describing the strategy and efforts of the  
19           United States Government to interdict such illegally  
20           supplied weapons to Yemen; and

21           (3) describing the strategy and efforts of coun-  
22           tries on the Arabian Peninsula to take reasonable  
23           measures to prohibit the flow of illicit cargo by both  
24           land and sea routes into Yemen.

1 (b) FORM.—The report required by subsection (a)  
2 shall be submitted in unclassified form, but may include  
3 a classified annex.

4 (c) DEFINITIONS.—In this section:

5 (1) APPROPRIATE CONGRESSIONAL COMMIT-  
6 TEES DEFINED.—The term “appropriate congress-  
7 sional committees” means—

8 (A) the Committee on Foreign Relations  
9 and the Select Committee on Intelligence of the  
10 Senate; and

11 (B) the Committee on Foreign Affairs and  
12 the Permanent Select Committee on Intelligence  
13 of the House of Representatives.

14 (2) ARABIAN PENINSULA.—The term “Arabian  
15 peninsula” means Bahrain, Kuwait, Oman, Qatar,  
16 Saudi Arabia, the United Arab Emirates, and  
17 Yemen.

18 **SEC. 408. IMPOSITION OF SANCTIONS WITH RESPECT TO**  
19 **PERSONS SUPPORTING THE HOUTHIS IN**  
20 **YEMEN.**

21 (a) DETERMINATION.—Not later than 120 days after  
22 the date of the enactment of this Act, the President shall  
23 determine if the Houthi movement has engaged meaning-  
24 fully in United Nations-led efforts for a comprehensive po-



1 litical settlement that leads to a territorially unified, sta-  
2 ble, and independent Yemen.

3 (b) SANCTIONS.—If the President is unable to deter-  
4 mine under subsection (a) that the Houthi movement has  
5 engaged meaningfully with the efforts described in that  
6 subsection, the President shall impose the sanctions de-  
7 scribed in subsection (c) with respect to any foreign person  
8 that the President determines—

9 (1) knowingly materially assists, sponsors, or  
10 provides significant financial, material, or techno-  
11 logical support for, or goods or services to or in sup-  
12 port of, the Houthi movement in Yemen;

13 (2) knowingly engages in any significant activ-  
14 ity that materially contributes to the supply, sale, or  
15 direct or indirect transfer to or from the Houthi  
16 movement in Yemen of any lethal aid, including fire-  
17 arms or ammunition, battle tanks, armored vehicles,  
18 artillery or mortar systems, aircraft, attack heli-  
19 copters, weaponized maritime vessels, missiles or  
20 missile systems, explosives or explosive mines of any  
21 type (as such terms are defined for the purpose of  
22 the United Nations Register of Conventional Arms),  
23 ground-to-air missiles, unmanned aerial vehicles, or  
24 related materiel, including spare parts; or

1           (3) knowingly provides any significant technical  
2 training, financial resources or services, advice, other  
3 significant services or assistance related to the sup-  
4 ply, sale, transfer, manufacture, maintenance, or use  
5 of arms and related materiel described in paragraph  
6 (2) to the Houthi movement in Yemen.

7 (c) SANCTIONS DESCRIBED.—

8           (1) IN GENERAL.—The sanctions described in  
9 this subsection are the following:

10           (A) ASSET BLOCKING.—The President  
11 shall, pursuant to the International Emergency  
12 Economic Powers Act (50 U.S.C. 1701 et seq.),  
13 block and prohibit all transactions in property  
14 and interests in property of a person subject to  
15 subsection (b) if such property and interests in  
16 property are in the United States, come within  
17 the United States, or are or come within the  
18 possession or control of a United States person.

19           (B) ALIENS INELIGIBLE FOR VISAS, AD-  
20 MISSION, OR PAROLE.—

21           (i) EXCLUSION FROM THE UNITED  
22 STATES.—The Secretary of State shall  
23 deny a visa to, and the Secretary of Home-  
24 land Security shall exclude from the

1 United States, any alien subject to sub-  
2 section (b).

3 (ii) CURRENT VISAS REVOKED.—

4 (I) IN GENERAL.—The issuing  
5 consular officer, the Secretary of  
6 State, or the Secretary of Homeland  
7 Security (or a designee of any such  
8 officer or Secretary) shall revoke any  
9 visa or other entry documentation  
10 issued to an alien subject to sub-  
11 section (b), regardless of when the  
12 visa or other documentation was  
13 issued.

14 (II) EFFECT OF REVOCATION.—  
15 A revocation under subclause (I) shall  
16 take effect immediately and shall  
17 automatically cancel any other valid  
18 visa or entry documentation that is in  
19 the alien's possession.

20 (2) INAPPLICABILITY OF NATIONAL EMER-  
21 GENCY REQUIREMENT.—The requirements under  
22 section 202 of the International Emergency Eco-  
23 nomic Powers Act (50 U.S.C. 1701) shall not apply  
24 for purposes of paragraph (1)(A).

25 (d) EXCEPTIONS.—

1           (1) HUMANITARIAN ASSISTANCE.—Subsection  
2           (c)(1) shall not apply to any act incidental or nec-  
3           essary to the provision of humanitarian assistance.

4           (2) EXCEPTION RELATING TO IMPORTATION OF  
5           GOODS.—

6                   (A) IN GENERAL.—The requirement to  
7           block and prohibit all transactions in all prop-  
8           erty and interests in property under subsection  
9           (c)(1)(A) shall not include the authority to im-  
10          pose sanctions on the importation of goods.

11                   (B) GOOD.—In this paragraph, the term  
12          “good” means any article, natural or man-made  
13          substance, material, supply or manufactured  
14          product, including inspection and test equip-  
15          ment, and excluding technical data.

16           (3) COMPLIANCE WITH INTERNATIONAL OBLI-  
17          GATIONS.—Subsection (c)(1)(B) shall not apply with  
18          respect to the admission of an alien to the United  
19          States if such admission is necessary to comply with  
20          United States obligations under the Agreement be-  
21          tween the United Nations and the United States of  
22          America regarding the Headquarters of the United  
23          Nations, signed at Lake Success June 26, 1947, and  
24          entered into force November 21, 1947, under the  
25          Convention on Consular Relations, done at Vienna

1 April 24, 1963, and entered into force March 19,  
2 1967, or under other international obligations.

3 (e) IMPLEMENTATION; PENALTIES.—

4 (1) IMPLEMENTATION.—The President may ex-  
5 ercise all authorities provided under sections 203  
6 and 205 of the International Emergency Economic  
7 Powers Act (50 U.S.C. 1702 and 1704) to carry out  
8 this section.

9 (2) PENALTIES.—A person that violates, at-  
10 tempts to violate, conspires to violate, or causes a  
11 violation of subsection (c)(1)(A) or any regulation,  
12 license, or order issued to carry out that subsection  
13 shall be subject to the penalties set forth in sub-  
14 sections (b) and (c) of section 206 of the Inter-  
15 national Emergency Economic Powers Act (50  
16 U.S.C. 1705) to the same extent as a person that  
17 commits an unlawful act described in subsection (a)  
18 of that section.

19 (f) WAIVER.—

20 (1) IN GENERAL.—The President may—

21 (A) waive the application of this section for  
22 a period of not more than 180 days if the  
23 President certifies to the appropriate congres-  
24 sional committees that such a waiver is in the

1 national security interests of the United States;  
2 and

3 (B) may renew that waiver for additional  
4 periods of not more than 180 days each.

5 (2) BRIEFING.—Not later than 30 days after  
6 issuing a waiver under paragraph (1), and every 180  
7 days thereafter while the waiver remains in effect,  
8 the President shall brief the appropriate congres-  
9 sional committees on the reasons for the waiver.

10 (g) TERMINATION.—This section and sanctions im-  
11 posed under this section shall terminate on the date on  
12 which the President submits to the appropriate congres-  
13 sional committees a certification that the Houthi move-  
14 ment is making good faith efforts to implement the Stock-  
15 holm Agreement, the Hudaydah Agreement, and any suc-  
16 cessor agreements, in an effort to end the conflict.

17 (h) APPROPRIATE CONGRESSIONAL COMMITTEES  
18 DEFINED.—In this section, the term “appropriate con-  
19 gressional committees” means—

20 (1) the Committee on Foreign Relations and  
21 the Committee on Banking, Housing, and Urban Af-  
22 fairs of the Senate; and

23 (2) the Committee on Foreign Affairs and the  
24 Committee on Financial Services of the House of  
25 Representatives.

1 **SEC. 409. AUTHORITY TO ENTER INTO A COOPERATIVE**  
2 **AGREEMENT TO PROTECT CIVILIANS IN**  
3 **SAUDI ARABIA AND THE UNITED ARAB EMIR-**  
4 **ATES FROM WEAPONIZED UNMANNED AER-**  
5 **IAL SYSTEMS.**

6 (a) FINDINGS.—Congress makes the following find-  
7 ings:

8 (1) In January 2019, Houthi fighters launched  
9 an attack on a Saudi military parade, using an un-  
10 manned aerial systems killing 7 people and marking  
11 one of many Houthi attacks using unmanned aerial  
12 systems.

13 (2) United States military officials have publicly  
14 confirmed that the Government of Iran is providing  
15 parts to the Houthis to build unmanned aerial sys-  
16 tems.

17 (b) SENSE OF CONGRESS.—It is the sense of Con-  
18 gress that—

19 (1) the partner countries of the United States  
20 in the Arabian Peninsula face urgent and emerging  
21 threats from armed unmanned aerial systems and  
22 other unmanned aerial vehicles launched from  
23 Yemen by the Houthis;

24 (2) joint research and development to counter  
25 unmanned aerial systems will serve the national se-

1 security interests of the United States and its partners  
2 in the Arabian Peninsula; and

3 (3) the United States and partners in the Ara-  
4 bian Peninsula should continue to work together to  
5 protect United States citizens and personnel in the  
6 Middle East and civilians in the Arabian Peninsula  
7 in the face of the threat from unmanned aerial sys-  
8 tems.

9 (c) AUTHORITY TO ENTER INTO AGREEMENT.—

10 (1) IN GENERAL.—The President is authorized  
11 to enter into a cooperative project agreement with  
12 countries in the Arabian Peninsula under the au-  
13 thority of section 27 of the Arms Export Control Act  
14 (22 U.S.C. 2767) to carry out research on and de-  
15 velopment, testing, evaluation, and joint production  
16 (including follow-on support) of defense articles and  
17 defense services to detect, track, and destroy armed  
18 unmanned aerial systems that threaten the United  
19 States and its partners in the Arabian Peninsula.

20 (2) APPLICABLE REQUIREMENTS.—The cooper-  
21 ative project agreement described in paragraph  
22 (1)—

23 (A) shall provide that any activities carried  
24 out pursuant to the agreement are subject to—



1 (i) the applicable requirements de-  
2 scribed in subparagraphs (A), (B), and (C)  
3 of section 27(b)(2) of the Arms Export  
4 Control Act; and

5 (ii) any other applicable requirements  
6 of the Arms Export Control Act with re-  
7 spect to the use, transfer, and security of  
8 such defense articles and defense services  
9 under that Act; and

10 (B) shall establish a framework to nego-  
11 tiate the rights to intellectual property devel-  
12 oped under the agreement.

13 (d) ARABIAN PENINSULA DEFINED.—In this section,  
14 the term “Arabian Peninsula” means Bahrain, Kuwait,  
15 Oman, Qatar, Saudi Arabia, the United Arab Emirates,  
16 and Yemen.

17 **SEC. 410. EMERGENCY PROTECTION FOR YEMENI CUL-**  
18 **TURAL PROPERTY.**

19 (a) SENSE OF CONGRESS.—It is the sense of Con-  
20 gress that an agreement with the legitimate Government  
21 of Yemen, as recognized by the United States, is necessary  
22 to achieve the following interests:

23 (1) Ensuring the protection and preservation of  
24 the cultural heritage of the people of Yemen.

1           (2) Furthering the interests of all nations in  
2           the historical preservation of unique items of Yemeni  
3           cultural history.

4           (3) Ensuring appropriate actions will be taken  
5           to protect Yemeni cultural sites from looting and to  
6           prevent trafficking in stolen Yemeni archeological or  
7           ethnological material as defined by section 302 of  
8           the Convention on Cultural Property Implementation  
9           Act (19 U.S.C. 2601).

10          (4) Protecting the legitimate property rights of  
11          persons lawfully owning or possessing Yemeni ar-  
12          cheological or ethnological material.

13          (b) NEGOTIATION WITH THE GOVERNMENT OF  
14 YEMEN TO ESTABLISH AND IMPLEMENT A CULTURAL  
15 PATRIMONY AGREEMENT.—Not later than 30 days after  
16 the date of the enactment of this Act, the President shall  
17 consult with the legitimate Government of Yemen, as rec-  
18 ognized by the United States, for the purpose of entering  
19 into an agreement with Yemen as a State Party to the  
20 Convention on the Means of Prohibiting and Preventing  
21 the Illicit Import, Export and Transfer of Ownership of  
22 Cultural Property of 1970 in accordance with section 303  
23 of the Convention on Cultural Property Implementation  
24 Act (19 U.S.C. 2206).

1           (c) ADJUDICATION OF CLAIMS OF OWNERSHIP OF  
2 CULTURAL PROPERTY SEIZED OR OTHERWISE DETAINED  
3 BY UNITED STATES OFFICIALS UNDER THE AUTHORI-  
4 TIES PROVIDED BY THIS SECTION.—Claims of ownership  
5 or control of property seized or otherwise detained by  
6 United States authorities pursuant to this section shall be  
7 adjudicated under the provisions of the Civil Assets For-  
8 feiture Reform Act of 2000 (Public Law 106–185).

9           (d) REPORTING REQUIREMENT.—

10           (1) CONSULTATION WITH CULTURAL PROPERTY  
11 ADVISORY COMMITTEE.—The Department of State  
12 shall consult with the Cultural Property Advisory  
13 Committee established under section 306 of the Cul-  
14 tural Property Implementation Act (19 U.S.C.  
15 2605) regarding any agreement on cultural pat-  
16 rimony with the Government of Yemen as authorized  
17 by this Act.

18           (2) REPORT.—The Secretary of State shall sub-  
19 mit to the appropriate congressional committees the  
20 report of the Cultural Property Advisory Committee  
21 prepared pursuant to section 306 of the Convention  
22 on Cultural Property Implementation Act (19 U.S.C.  
23 2605(f)), with redactions as necessary to protect any  
24 proprietary information (including trade secrets and  
25 commercial or financial information that is privi-

1       leged or confidential) submitted in confidence by the  
2       private sector to officers or employees of the United  
3       States or to the Committee in connection with the  
4       responsibilities of the Committee.

5           (3) FORM.—The report required under para-  
6       graph (2) may be provided in classified form, as nec-  
7       essary.

8       (e) SAFE HARBOR WAIVER.—

9           (1) IN GENERAL.—The President may waive  
10       import restrictions established under the authorities  
11       of this section if the President certifies to the appro-  
12       priate congressional committees that—

13           (A)(i) the owner or lawful custodian of the  
14       specified archaeological or ethnological material  
15       of Yemen has requested that such material be  
16       temporarily located in the United States for  
17       protection purposes; or

18           (ii) if no owner or lawful custodian can  
19       reasonably be identified—

20           (I) the President determines that, for  
21       purposes of protecting and preserving such  
22       material, the material should be tempo-  
23       rarily located in the United States; and

24           (II) the material will be returned to  
25       the owner or lawful custodian when such

1 owner or lawful custodian can be identified  
2 and has made a request for the property to  
3 be returned; and

4 (B) there is no credible evidence that the  
5 return of the property will contribute to illegal  
6 trafficking in archaeological or ethnological ma-  
7 terial of Yemen or financing of criminal or ter-  
8 rorist activities.

9 (2) CUSTODY.—If the President grants a waiv-  
10 er under this subsection, the specified archaeological  
11 or ethnological material of Yemen that is the subject  
12 of such waiver shall be placed in the temporary cus-  
13 tody of the United States Government or in the tem-  
14 porary custody of a cultural or educational institu-  
15 tion within the United States for the purpose of pro-  
16 tection, restoration, conservation, study, or exhi-  
17 bition, without profit.

18 (3) IMMUNITY FROM SEIZURE.—Any archae-  
19 ological or ethnological material that enters the  
20 United States pursuant to a waiver granted under  
21 this section shall have immunity from seizure under  
22 Public Law 89–259 (22 U.S.C. 2459). All provisions  
23 of Public Law 89–259 shall apply to such material  
24 as if immunity from seizure had been granted under  
25 that law.

1 (f) INAPPLICABILITY OF SUNSET PROVISION.—Not-  
2 withstanding section 602, the authorities provided under  
3 this section shall continue beyond the 5-year sunset speci-  
4 fied in such section 602.

5 (g) APPROPRIATE CONGRESSIONAL COMMITTEES  
6 DEFINED.—In this section, the term “appropriate con-  
7 gressional committees” means—

8 (1) the Committee on Foreign Relations and  
9 the Committee on Finance of the Senate; and

10 (2) the Committee on Foreign Affairs and the  
11 Committee on Ways and Means of the House of  
12 Representatives.

13 **SEC. 411. TECHNICAL ASSISTANCE TO IMPROVE GOVERN-**  
14 **ANCE AT THE CENTRAL BANK OF YEMEN.**

15 (a) IN GENERAL.—The Secretary of the Treasury, in  
16 consultation with the Secretary of State, may provide  
17 technical assistance to the internationally recognized Gov-  
18 ernment of Yemen for the purpose of improving govern-  
19 ance at the Central Bank of Yemen.

20 (b) SENSE OF CONGRESS.—It is the sense of Con-  
21 gress that—

22 (1) restoring the functionality of the Central  
23 Bank of Yemen will help unlock donor commitments  
24 and mitigate the effects of the humanitarian crisis  
25 in Yemen;

1           (2) restoring the governance capacity of the  
2 Central Bank should be an important goal of any  
3 peace effort in Yemen; and

4           (3) in providing technical assistance pursuant  
5 to subsection (a), the Secretary of the Treasury  
6 should take into account the following near-term ob-  
7 jectives:

8                   (A) Enhancing the governance and organi-  
9 zation of the Central Bank, including revising  
10 the organizational structure and decisionmaking  
11 processes of the Central Bank and instituting  
12 best internal audit and risk management prac-  
13 tices.

14                   (B) Improving market oversight and end-  
15 ing the multiplicity of exchange rates that have  
16 the potential to create distortions, including  
17 harmful arbitrage, corruption, and rent-seeking.

18                   (C) Improving the domestic payments sys-  
19 tem to build trust in the Central Bank and to  
20 facilitate the transfer of humanitarian assist-  
21 ance, public salaries, and social assistance  
22 throughout Yemen.

23                   (D) Strengthening banking supervision, in-  
24 cluding the regulatory framework and bank su-  
25 pervisory process.

1 **SEC. 412. MODIFICATION OF CERTIFICATIONS REGARDING**  
2 **ACTIONS BY SAUDI ARABIA AND THE UNITED**  
3 **ARAB EMIRATES IN YEMEN.**

4 Section 1290 of the John S. McCain National De-  
5 fense Authorization Act for Fiscal Year 2019 (Public Law  
6 115–232) is amended—

7 (1) in subsection (d), by striking “Not later  
8 than 180 and 360 days” and inserting “Not later  
9 than 720 and 900 days”;

10 (2) by redesignating subsections (g) and (h) as  
11 subsections (h) and (i), respectively; and

12 (3) by inserting after subsection (f) the fol-  
13 lowing new subsection:

14 “(g) SUBMITTAL OF CERTIFICATION REQUIRED  
15 NOTWITHSTANDING CESSATION, PAUSE, OR CANCELLA-  
16 TION OF IN-FLIGHT REFUELING.—Notwithstanding a ces-  
17 sation, pause, or cancellation of authorized in-flight refuel-  
18 ing under section 2342 of title 10, United States Code,  
19 or other applicable statutory authority, of Saudi or Saudi  
20 led coalition non-United States aircraft conducting mis-  
21 sions in Yemen, the Secretary of State shall submit the  
22 certifications required under subsections (c) and (d).”.



1 **TITLE V—GENERAL PROVISIONS**

2 **SEC. 501. RULE OF CONSTRUCTION WITH RESPECT TO**  
3 **INTERNATIONAL EMERGENCY ECONOMIC**  
4 **POWERS ACT.**

5 Nothing in this Act may be construed to limit the  
6 authority of the President pursuant to the International  
7 Emergency Economic Powers Act (50 U.S.C. 1701 et  
8 seq.).

9 **SEC. 502. RULE OF CONSTRUCTION WITH RESPECT TO USE**  
10 **OF MILITARY FORCE.**

11 Nothing in this Act may be construed as an author-  
12 ization for the use of military force.

13 **SEC. 503. SUNSET.**

14 This Act shall cease to be effective on the date that  
15 is 5 years after the date of the enactment of this Act.